## FORMER NEBRASKA ORDNANCE PLANT OU3 PUBLIC MEETING/OU3 REMOVAL ACTION HELD IN MEAD, NEBRASKA

DATE: MARCH 5, 2007

TIME: 7:00 P.M.

Reported by: Susan McKenzie

Videographer: John Thomas

(Whereupon, the following proceedings were had, to-wit:)

GARTH ANDERSON: I'd like to point out the agenda tonight. We actually have two events here tonight that are related to Operable Unit 3. First is the Removal Action of the antimony contaminated soil that we discussed at the last RAB meeting. This meeting is part of the public comment process for Removal Action as required under Superfund law. So we're going to treat this first half of the meeting as a separate meeting so that we can have a separate transcript and separate video as a matter of public record. And because this facility does close at 9:00, and we're guests of the facility, guests of the University, they would like us to be out of here at 9:00. So I will make every effort to get through the slides as quickly as possible during the Removal Action so that we have a maximum amount of time for questions and answers.

We will officially adjourn the Removal Action meeting, take a break and we will change tapes so that we will have a separate transcript for the second part of the meeting, Ordnance and Explosives Recurring Review. And then we'll leave time for questions and answers on that as well.

I hope everyone found the handouts in the back. There's plenty of them back there. And then there's presentation slides there were either e-mailed or passed out prior to the meeting.

Just to make introductions, although this is not an official meeting, it's still important to recognize folks that are RAB members. Melissa Konecky is here. She's the only community RAB member here tonight, but we do have a representative from Lower Platte North sitting in for Larry Angle, Leah. We have the Environmental Protection Agency over here. And I think that's it for the official RAB type folks.

Oh, Bruce. I'm sorry. Bruce Haley, our gracious host tonight. My humble apologies.

Bruce has been helping us out getting set up tonight.

He's always a great help for all of these meetings.

So I owe you a beer, Bruce.

Again, mailing list, if you get signed up, we'll add you to the mailing list.

And the project website is in there. Please visit it. We have information on the website that pertains to all of these actions.

One other reminder is that we are being videotaped and we do have a court reporter

taking a written transcript. So when we get to the question and answer period, please when you stand up, you'll be handed a microphone, state your name clearly so we have it for the record.

Operable Unit 3. Operable Unit 3 is the third of the three Operable Units at the Nebraska Ordnance Plant. Operable Unit 1 dealt with soil contamination, explosives contamination in the soil. That was completed in 1998 through an incinerator that was built and then torn down on the site.

Operable Unit 2 is groundwater. And, of course, we all know the things that we're doing on site with groundwater. And this meeting will focus only on the Removal Action related to Operable Unit 3. We won't be talking about groundwater or any of the other things.

Generally some of the areas that we looked at under Operable Unit 3 -- and we're going to go briefly through the remedial investigation just to put the Removal Action into context so you'll know how we arrived at the Removal Action that we're going to be doing.

Generally we looked at metals in the soil, we looked at other contamination in the vicinity of the former production buildings, we

looked at a lot of other waste disposal areas. We did look at surface water, but that's since been put into the Operable Unit 2.

Now, the time line for OU3, we initiated this Operable Unit in 1995, and we did a two-phase investigation. We wanted to go out and collect data to see what it said, to see if we needed to go and collect more data to tell us a complete picture.

In 1997 we published the Remedial Investigation Report and the Baseline Risk Assessment.

Then based on some things we found during Operable Unit 1 in the vicinity of the reservoir, we did find a few things that were of interest, so we went back for a third-phase investigation and some old waste disposal areas up around the reservoir, took a look up there was anything else that was potentially a threat.

And then in 2000 we published the Feasibility Study. And I need to say that the RI Report and the Feasibility Study have been approved by the regulatory agency. They are final. So this project will not go back and visit those. So we are moving forward from the Feasibility Study.

There were some delays after the Feasibility Study because of some land use control issues, but I think since then we've got path forward and that's why we're starting to get some momentum on OU3 now.

Okay. At this time Lisa Tholl from our contractor, URS, will do a quick overview of the remedial investigation, because she was the one on the ground during that time and she has the firsthand knowledge.

So Lisa, it's all yours.

LISA THOLL: Lisa Tholl again, URS.

I think as Garth mentioned before,

we're here to talk about the OU3 Removal Action and to put into context all the investigation areas that we looked at and where we're getting to with the OU3 Removal Action. That's kind of all I'm going to talk about.

There were many, many areas that we investigated as part of OU3, Operable Unit 3. And as I kind of run through them, if you look up here on our big map, all of the numbers correspond to an investigation area. The handout that you have over there that lists all the investigation areas as well as this map over here kind of shows all of those that

I'm going to talk about. I won't point them out by number, but you can correspond them with your 11 by 17 map that you have. Hopefully you picked it up as a handout. I think it's one of the first handouts over there.

As Garth said, Operable Unit 3, we looked at everything that wasn't looked at with OU1 and OU2. We performed an investigation over about a three and a half month period, the first phase. We looked at investigating all of the Load Line buildings. We looked at storage igloos which were to the north. And this is the raw product storage igloos. We looked at the Tetryl pelleting area, the north and south burning grounds, proving grounds, potential landfill, former NOP landfill, demolition ground.

And again, I won't point out all of them, but feel free after the meeting to come up and take a look and see where they're situated on this map if they're not clear on the 11 by 17 map.

We looked at a berm area that was southwest of Load Line 1, and then potential waste disposal areas near the Nike maintenance area, the bomb booster area, ammonium nitrate plant, atlas missle area. We looked at the northeast boundary of

the site, actually up in this area here -- the number's not on this map here -- the ammonium nitrate plant, Johnson, Silver and Clear Creeks like Garth said, which is now part of -- we kind of put it into OU2, the NRD reservoir, underground storage tanks -- that's what the UST stands for. Throughout the site there were several underground storage tanks that we looked at. There was a geophysical anomaly in a past investigation that was in the vicinity of Load Line 3. And then as also part of our Operable Unit 3, we did an on-site investigation in all of the former NOP buildings looking for containerized waste that might have been left over from DOD activities.

So as you can see, OU3 covered a wide variety of the site, it covered buildings, waste disposal areas, what maybe were thought to be waste disposal areas from looking at aerial photographs of the activity of the NOP, storage tanks, surface water. We looked at a lot of things throughout OU3.

And so as Garth said, we kind of put in context where we are now after all of that investigation. Now we're looking at the OU3 Removal Action which is to take care of antimony contaminated soils that were found to be the only thing that needed to be cleaned up after all of this work.

Again, that map that you have is an 11 by 17, and also here on the wall as well as the Post-It notes up here identify all the areas that were looked at in all three phases of Operable Unit 3.

This is a typical Load Line configuration. When I said that we looked at the Load Line buildings, remember we have four Load Lines at the site, Load Line 1, 2, 3 and 4. And each of the Load Lines had a roadway that went around it -- that's the roadway -- and then a series of bomb production buildings, paint operation buildings, wash houses, change houses for the employees that went from the north -- this is the north end of the Load Line all the way down to the south. So again, up here for the north end of the Load Line down to the south. That was a typical layout of all the buildings. Some of the buildings are still in existence; some have been demolished.

When we talk about the OU3 Removal
Action, we'll be talking about the potential landfill
area, which is this area right here up against the
NRD reservoir, and that up here on the big map -it's kind of hard to see, but this figure right here
is the reservoir, and the potential landfill area is

right up against that.

LYNN MOORER: Lynn Moorer.

I have recently had the opportunity to look at some of the videotapes -- or the DVDs. And you need to know that when you use that little light indicator, you can't see it on the -- that's totally lost. You know what I mean? So if you could point like with a pencil or something when you're looking at the map, that would be more useful. Otherwise it's totally lost information.

LISA THOLL: Thank you. That's a good point. Thank you.

So as far as the investigation results for OU3, the only areas that showed contamination posing an unacceptable risk is again the antimony contaminated soil which is the subject of this first public meeting and is the OU3 Removal Action related to the antimony which is a heavy metal. And again, the three areas of all of the areas here that we investigated with OU3, we're talking about Load Line 2, Load Line 4, paint operations and the potential landfill area. And again, if you can see the slide here, Load Line 2, Load Line 4, the potential landfill area, those are the three areas where the antimony contaminated soil is set to be removed.

Again, to give you a proximity with the Load Line buildings where the paint operations building were, again, here you can see paint operations were kind of in two spots on a typical Load Line configuration. And again, we're talking about the potential landfill area that is just to the west of the reservoir.

GARTH ANDERSON: Okay. Which leads us to what we call a non-time critical Removal Action.

We discussed the result of the investigation where we identified the antimony contaminated soil area. Now, the risk from antimony is non-carcinogenic; in other words, it's not one of those that causes of cancer. It causes other health affects. I do have some handouts if you want some more detailed information on some of the effects from antimony. But again, it does not create a carcinogenic effect.

The objective of the Removal Action is to minimize exposure -- skin exposure as well as any kind of incidental ingestion that a worker might have at the site. And the total amount of soil proposed for excavation would be about a thousand cubic yards, and the excavated soil would be disposed of in an approved off-site landfill, a licensed hazardous

waste type landfill.

The Removal Action process, it's called Removal Action, but that does not necessarily mean we physically remove something; it could be other forms of land use control or signage. It just so happens in this case we're actually going to remove soil. The Removal Action can take place at any time during the remedial investigation, feasibility, up through the ROD. It's intended to either -- if it's time critical, it's intended to deal with an imminent threat to human health and the environment. In this case it's non-time critical. It's not an immediate threat, but it's something that has to be done. And it just so happens we have things in place that we can deal with it this year, funding and a contract. So we can go ahead and take care of that problem now.

 $\label{eq:LYNN MOORER: You said you have what } % \begin{center} \begin{center}$ 

 $\label{eq:GARTH ANDERSON: The funding, the} % \left( \frac{1}{2} \right) = \frac{1}{2} \left( \frac{1}{2} \right) \left( \frac{1}{2} \right)$ 

LYNN MOORER: Oh, okay.

GARTH ANDERSON: And this is an interim action. This is not intended to be the final action on Operable Unit 3. The final action will be

described in the proposed plan, the Record of Decision, which will follow later.

One of the requirements of a Removal Action is the preparation of an Engineering Evaluation and Cost Analysis where it looks at different alternatives for doing the cleanup at that particular site. And it actually recommends the preferred alternative. So we looked at different -- and I'll go through the alternatives here in just a second. It's similar to a Feasibility Study, which was already approved on the site. The only difference is the EE/CA actually recommends an alternative. So what we did is we put an addendum into the Feasibility Study that recommended the preferred alternative and thus it was effectively an EE/CA.

The Removal Action process does require public participation. We did publish public notices in four newspapers on February 22nd. Tonight was our public availability session earlier and public meeting tonight. The EE/CA has a 30-day public comment period which started on February 23rd and ends on March 22nd. The actual document is again available in the Mead Public Library if you want a hard copy, and it's posted on the project

website. For those that would like, I also have a CD that I can give you tonight where you can take it home and get on your computer at your leisure. And also on the CD I included the Remedial Investigation Report and Baseline Risk Assessment and all the associated documents. So you can get the complete picture if you really want to delve into the details.

them -- or have them postmarked by March 22nd. I have comment forms on the table with some Business Reply Postage Paid envelopes back to me, so if you want to take it home and write up the comments and send them to me, that would work very well. And I'll even accept e-mails or whatever other means you might have. And actually any questions that you ask during the question and answer period tonight become part of the public record, which will then be addressed in what we call a Responsiveness Summary that will be included in our Action Memorandum, which is the decision document that actually formalizes the decision. So any questions asked during that will be reported and answered in the Responsiveness Summary.

LYNN MOORER: Since you're right on it, you said the Responsiveness Summary is a part of what document?

GARTH ANDERSON: It's part of the Action Memorandum. This is the document that follows the EE/CA. It's very similar to the Record of Decision. It serves the same purpose. It formalizes the decision we make for the cleanup.

LYNN MOORER: So you're not doing a Record of Decision on this?

GARTH ANDERSON: No. This is an interim action, although the Final Record of Decision will reflect any interim actions we may have taken.

And we expect to do the field work in fall of 2007.

Again, this is not the final action.

We still have the Proposed Plan and Record of

Decision for Operable Unit 3 that follows. And some

things that will be included in that are any land use

controls and the Ordnance and Explosives component.

In a Removal Action we consider four alternatives. You see a "no action." That's actually required by law that we look at what would happen if we did nothing. And then we looked at three other ones that actually were active remedies. One was putting a cap over the soil; the second one was digging it up and hauling it away; and the third alternative was a combination of the first two.

We are recommending the second

alternative because, one, it's a permanent solution, -- I'm sorry -- alternative No. 3. I was talking about the second of the active remedies.

Alternative No. 3 is the recommended alternative because it is permanent, it's the most cost effective, and there's no site management required once we're completed with the action. It goes away.

Cleanup action. Load Line 2, there's approximately 300 cubic yards of contaminated soil.

Load line 4 is a lot smaller area, about a hundred cubic yards, and the potential landfill is around 600 cubic yards. And these are approximate volumes obviously. When we actually go out and do the excavation, we plan on going to about one foot on the two Load Lines and about 4 feet on the potential landfill. And based on our sampling, that excavation should get the Hazard Index to below one.

If I didn't explain Hazard Index, a Hazard Index of greater than one means there is a risk that we need to deal with; if it's less than one, then it doesn't pose an unacceptable risk. So this excavation will get that site to a below one Hazard Index. But when you have folks out there digging, you have to have some kind of standard so

they know when to stop digging. And our number that we're going to be going with is 31 parts per million, which is a nationally accepted number for antimony. And we believe that the excavation will get us well below that. We will not leave anything out there that's greater than 31 parts per million.

Again, you have handouts that detail this a lot better. Load Line 2, there's a specific area that we have the elevated concentrations of antimony.

Now, Load Line 4 is a different location relative to the other one, you know, a relative position because it's a different Load Line. That's the only place we found it there. And then the potential landfill area is a very specific area why we did find the antimony. If you look at this slide and the handouts, you can see all the soil sampling that we did in those areas. It was a pretty extensive sampling grid.

Okay. We did get through the slides fairly quickly. It looks like we did leave ourselves plenty of time to ask questions. So at this time I will entertain any questions that people have.

Again, if you would clearly state your name so that we can get it for the record.

LORUS LUETKENHAUS: Lorus Luetkenhaus.

When you sampled all these sites, did you sample around the reservoir and under the reservoir?

GARTH ANDERSON: Yes, we did, during the -- well, we sampled all around the reservoir in various phases, especially on Operable Unit 1 we did some excavations and sampling around the reservoir.

Actually, we need to go back to the maps to show what sampling we did.

Okay. I'll point manually here.

And Lisa, you can help me out too since you were out there.

The NRD reservoir is right here. We sampled along the banks of the reservoir all the way down to here. And during Operable Unit 1 we also did some excavations and sampling during that part of the project.

LORUS LUETKENHAUS: But you didn't specifically sample under the reservoir?

GARTH ANDERSON: Lisa, can you answer that?

 $\label{eq:weighted} \mbox{We did some sampling along the shore.}$  I'm trying to think if we did some --

LISA THOLL: Lisa Tholl, URS.

We sampled sediment in the reservoir, and we actually had the reservoir lowered, drained, if you will, to expose more of the area that was the potential landfill and the proving grounds, and then took samples, if that answers your question as to "under."

LORUS LUETKENHAUS: Not really,

because years ago -- and the gentleman is no longer

with us -- but he told me at the time that dam was

built because it was cheaper to put that dam in than

it was to clean up the mess that was under the water.

And that's why I'm asking you if you sampled under

the water. I'm glad that you did along the banks,

but that doesn't quite answer my question.

reservoir to as much as we could get it drained to again expose more of what the potential landfill and the proving ground was before we started sampling.

And I'm just going to throw out a demarcation. I'm not saying it's exact. But the reservoir might have been here (indicating), and we had it drained for a month period or more so that we exposed more area that we could actually get in and sample.

LYNN MOORER: But -- excuse me. This is Lynn Moorer.

Ms. Tholl, the reservoir, the records do not indicate that it was ever drained to the point of anything approaching dryness. It was just a few feet along the banks, along the shores. So it came down a few feet, but there still was a huge amount of water left in the reservoir according to what the documentation says, right? Do you want to clarify how much actually -- how far down it was drained?

LISA THOLL: I can't answer. I don't know the exact feet that it was drained, that it was exposed. It was more than -- if you say a few feet is three feet, it was more than that.

LYNN MOORER: But was the reservoir drained to dryness or to the point that you could walk all the way across because you were on the bottom? I mean, was it drained to that point?

LISA THOLL: No.

SCOTT MARQUESS: Scott Marquess, EPA.

I was just looking at the figure, drawing 2-3. It looks like it kind of shows the extent of the sampling, right? That's how far -- you see the triangles? That's the extent of the sampling, towards the reservoir.

LYNN MOORER: Mr. Marquess, could you characterize approximately what percentage, I mean,

relatively speaking? It's a small percentage of the entire area of the reservoir, is it not?

SCOTT MARQUESS: The map shows what's portrayed as the highest observed NRD reservoir elevation and then the lowest observed NRD reservoir elevation. And you can see where the samples approach that. So I don't really have an estimate of the percentage or otherwise the water level. But the most you can see is from the edge of the sampling line to the water level -- to the water table.

GARTH ANDERSON: Okay. Next question.

MELISSA KONECKY: Actually, I have a couple.

 $\label{eq:well, maybe I'll wait then until the} % \left( \frac{1}{2} \right) = \frac{1}{2} \left( \frac{1}{2} \right) \left( \frac{1}{2}$ 

GARTH ANDERSON: Okay.

LYNN MOORER: This is Lynn Moorer.

I ask that the transcripts of the previous RAB meetings been incorporated by reference with respect to risk and health concerns.

Specifically these were health and risks concerns investigated by myself, by Ms. Wageman, and many others. These meetings whose transcripts I ask to incorporate by reference as part of the comments of

this meeting include August 30th, 2005, December 1st, 2005, April 6th, 2006, July 13, 2006, October 26, 2006, and January 25th, 2007. There were a lot of questions and concerns raised about health and risk with respect to the site. And I ask that those comments be addressed as a part of the comments on this particular project.

GARTH ANDERSON: Well, I need to state that this public meeting is dealing directly with the Antimony Removal Action. And you would have to be way more specific on what you want referenced as to risks from those meeting transcripts.

LYNN MOORER: Health and risk with respect to exposure to contamination. At each one of these meetings I think it is correct to say there was some reference to the NRD reservoir and the risks associated with exposure to any contaminants there. So I'm asking that those be incorporated as a part of the record.

I wonder then may I ask, the Feasibility Study which you updated or made an addendum to --

GARTH ANDERSON: Yes.

LYNN MOORER: -- in -- was that

January of this year?

GARTH ANDERSON: Actually the official one we're using is dated March of 2007.

 $\label{eq:LYNN MOORER: Okay. I'm referring to} \$  the document that you have posted on your website.

GARTH ANDERSON: Yes.

LYNN MOORER: Is that the document?

GARTH ANDERSON: Yes.

LYNN MOORER: All right. It appeared to me that the date on the bottom of it indicated it was dated January 2007. But in any event --

GARTH ANDERSON: They're virtually

identical.

LYNN MOORER: All right. So that's the document?

GARTH ANDERSON: Yes.

LYNN MOORER: All right. I wanted to check with you then, that's basically the foundation for this particular Removal Action?

GARTH ANDERSON: Yes.

LYNN MOORER: All right. In reviewing this, I looked on page 1-6 of the report and was reading through the section discussing the Baseline Risk Assessment and the various exposure levels, the reasonable maximum exposure and the average exposure approach. And it says here, quote, "Risk assessment

results are summarized in tables 2-1 through 2-7 for the exposure areas with potential risk," close quote.

Do you have a copy of that report that was posted the website? Are you able to -- do you have a copy there that you could refer to? Do you know that that was what was posted?

SCOTT MARQUESS: I don't know.

LYNN MOORER: Because I looked for these tables, tables 2-1 through 2-7, and they're not a part of that report.

 $\mbox{ GARTH ANDERSON: I'm looking. And you} \\ \mbox{may be correct. We may have to issue a correction to} \\ \mbox{ that.}$ 

SCOTT MARQUESS: I'd just concur with what Ms. Moore said, tables 2-1 through 2-7.

 $\mbox{ GARTH ANDERSON: Yeah, we concur with } \\ \mbox{that.} \ \mbox{ And we will issue a correction to that.}$ 

 $\mbox{SCOTT MARQUESS:} \quad \mbox{I do have the}$  Feasibility Study here. Maybe it's in that.

LYNN MOORER: Well, at a minimum, I request that the public comment period not begin -- the 30-day public comment period not begin until this complete report including all the tapes is made available on your website and wherever else you have

put it, in the repositories, DEQ, the Mead library.

GARTH ANDERSON: That's a fair request. We can do that. We'll reissue that document with the tables added.

LYNN MOORER: The basic point here is we need time to be able to analyze that. So being able to look at it this evening is helpful, but the public comment period should not start until that is actually made available to everyone.

GARTH ANDERSON: We agree.

SCOTT MARQUESS: I do have a copy of the December 2000 Feasibility Study, and it does have tables in it. So I don't know -- do we have a copier?

GARTH ANDERSON: Just a printer.

We'll get that posted. It should be within a couple of days. And we'll extend the comment period accordingly when the corrected one is available.

Next question.

LYNN MOORER: I'm happy to have somebody else go first. I just have a long list of questions.

Does anybody else have a question?
(No response).

LYNN MOORER: Okay. I'll go with

another one, and then somebody else can come in.

I wonder if we could look at Table 2-11. I did examine closely the tables that were provided. And this is entitled "Rationale Used in Defining the Vertical Extent of Remediation at the Former Nebraska Ordnance Plant."

So I'm looking at the column that's entitled "Minimum sampling interval at which antimony did not contribute to Hazard Index greater than one feet."

GARTH ANDERSON: Okay.

LYNN MOORER: Okay. So the first line indicates "Load Line 2 Paint Area," it says,

"One to two feet," and then the next line, "Load Line 4," it also says, "One to two feet," and then for the potential landfill area it says, "Four to five feet."

GARTH ANDERSON: Yes.

LYNN MOORER: This is maybe a pretty basic question. You're planning to excavate to one foot in depth for Load Line 2 and 4 and to four feet for the potential landfill area. Given the minimum sampling interval, shouldn't you actually be excavating to two feet for the Load Line 2 and 4 and to five feet for the potential landfill area because

that was where your range was? If the idea is to excavate all of the contaminated soil, then it would seem to me you would go to the deeper level.

GARTH ANDERSON: Well, if you read this table, it says at the interval of one to two feet that was sampled, the antimony did not contribute to Hazard Index of greater than one. But again, this is not an exact cut line. In other words, we will -- our initial excavation is to one foot, at which point we will do confirmation sampling. And if we still find levels of antimony above the 31 parts per million, then we keep going. And that goes for both the vertical and the horizontal extended contamination. So the intervals or the depth of one foot at the Load Lines and four feet at the potential landfill are estimates at this point.

LYNN MOORER: So would it be fair to say that for this what you're calling interim action is not treated the same way as you treat the cleanup levels that are established in the ROD, that what you regard to be -- as you've told us over and over -- to be set in stone with respect to the cleanup levels for OU2, whereas here the blessing and acceptance of this particular document of saying you're going to go

down one foot for the Load Line 2 and 4 and four feet for potential landfill is not -- the Army is not later going to come back and rest upon that and claim, we don't have to go any farther than that because that's what the action document says?

GARTH ANDERSON: The action document will actually specify 31 parts per million as well. Again, these depths are estimates so we can get an estimate of volume of contaminated soil. But we will still use that 31 parts per million as a level to remediate to.

LYNN MOORER: How was that 31 parts per million generated? That number is accepted by whom?

GARTH ANDERSON: I'd like to refer that to EPA because it is an EPA derived number.

SCOTT MARQUESS: It's a number that's actually posted on the EPA Region 9 website, but it's generally the Non-carcinogenic Hazard Index for antimony of one associated with a residential exposure scenario.

I mean, if you check EPA Region 9, if you Google that, you will find a PRG table. If you look under residential soil cleanup levels, it shows non-carcinogenic, 31 parts per million.

GARTH ANDERSON: Next question?

Do we have another question or are we

actually --

LYNN MOORER: When was the Baseline

Risk Assessment started?

GARTH ANDERSON: The Baseline Risk

Assessment was actually -- it's part of the remedial investigation. The reason it's listed as a separate document is because it's so voluminous. The exact date -- well, I need to go back and look at my time line again.

 $\label{eq:LYNN MOORER: A month and a year would} \end{substitute}$  be close enough.

GARTH ANDERSON: I need to back up

to -- now, we issued the first Baseline Risk

Assessment in 1997. And then when we issued an RI Addendum in

2000 -- I need to double check if we -- did we issue

an addendum to the Baseline Risk Assessment as well?

LISA THOLL: I don't know.

 $\mbox{ \begin{tabular}{ll} \parbox{0.5cm} GARTH ANDERSON: & I owe you an answer \\ \parbox{0.5cm} on that one. \end{tabular}$ 

LYNN MOORER: Mr. Marquess, does the Risk Assessment, the latest version of the Risk Assessment, I presume the revised or the addendum or however you want to characterize it, the latest Risk

Assessment for this site, does it confirm with the most recent regulatory guidance with regard to performing Risk Assessments?

SCOTT MARQUESS: I don't know that it does. I think that there were some modifications to the guidance somewhere along the way, and there was an agreement not to modify the Risk Assessment somewhere in that process.

Does that sound right to you all?

GARTH ANDERSON: Yes, because a lot of these you don't grandfather back.

 $\mbox{SCOTT MARQUESS:} \quad \mbox{I believe there was a}$  provision in the FFA that allowed for that.

GARTH ANDERSON: That's correct.

LYNN MOORER: If the most recent regulatory guidance regarding assessing risk were used, what would be the acceptable Hazard Index level?

SCOTT MARQUESS: One.

LYNN MOORER: One. All right. And can you give us an idea that if current Risk

Assessment guidance were the guiding light with respect to the assessment on this site, how would that affect this particular plan? That is, would we be looking at removing more soil, going deeper, going

broader, looking at different areas at the site in addition to the areas that are being looked at?

I would appreciate you giving us your view on how this particular plan might be different if current regulatory guidance regarding assessing risk were actually being used.

SCOTT MARQUESS: Relative to this action associated with the antimony, I don't believe there would be any difference. The 31 parts per million number -- by the way, I referenced the EPA Region 9 website. Those are not promulgated standards for soil cleanup. They're just a compilation of risk base numbers that have been tabulated and kept in one place for easy use. But those numbers were calculated I believe in 2004. So for the antimony soil, I don't believe it's different than what we're talking about doing here with any other guidance.

GARTH ANDERSON: In fact, it's important to note that that number may or may not even have been the same back when we did the Baseline Risk Assessment. We looked for the most recent number for the antimony remediation goal that Mr. Marquess was talking about. We needed to establish an actual level to clean to for the Removal Action.

That's the one we wanted to use.

SCOTT MARQUESS: I have here an April 20th, 2000, letter where EPA approved the draft final report, "Revised Baseline Risk Assessment for OU3" dated February 2000. And EPA said -- and this really looks -- it's specific to the Ecological Risk Assessment. Now, I don't know if there were other issues in place at the time. But in the Ecological Risk Assessment, "EPA has not identified any significant risk to human health or the environment that was overlooked by using the old guidance that would not"-- I don't think this is worded right -- "EPA has not identified any significant risk to human health or the environment that was overlooked by using the old guidance that would not have been overlooked had the current been used."

I'm thinking that's really not what we intended to say. I think what it means is that there wasn't a significant difference by the methods between the old guidance and the new guidance.

Does that answer your question?

LYNN MOORER: I appreciate hearing

EPA's view. I should share with the folks here,

however, that DEQ took a different view of it in

January of 2000 and noted the difference in the Risk

Assessment. And at that time Ken Maas, I believe is the way that you pronounce his name -- it's spelled M-A-A-S -- who is with the Superfund Section of Waste Management Division at DEQ, communicated to then project manager Steve Iverson that the Risk Assessment was not adequate because it didn't follow the guidance that he believed should be followed. And he said that the State did not -- that the State, meaning the State of Nebraska, reviewed the Human Health Baseline Risk Assessment, but because the ecological portion of the Risk Assessment did not utilize current EPA guidance, the Ecological Risk Assessment was not reviewed. And he indicated that all Risk Assessments prepared after January 1st, 1998, were required to use the Risk Assessment quidance for Superfund Part D and that the standardized tables that are the basis of Part D were not included in this Risk Assessment. Among the things that he noted, he said, "To be consistent with U.S. EPA guidance, a Central Tendency Exposure Assessment rather than an average exposure approach should be presented." And so he noted that that was something that wasn't in there.

I wonder if it wouldn't make that much difference to you, than why couldn't you go ahead and

add that in, go ahead and prepare a table or a chart that includes that so that we have that by comparison?

SCOTT MARQUESS: The decisions for the site are based on the reasonable maximum exposure rather than the central tendency or the average. So I don't think it would -- you know, the reasonable maximum would be the driver. It would be the more conservative then the central tendency. So I don't think having the central tendency risks portrayed would change the decisions made based on the Risk Assessment.

LYNN MOORER: Slide 16 refers to something called "unacceptable risk." Would you please define what you mean by "unacceptable risk"? I noticed that was something else that one of your reviewing regulators continuously asked you not to use, that phrase.

GARTH ANDERSON: Well, in this case an unacceptable risk means a Hazard Index greater than one.

LYNN MOORER: Now, this Feasibility Study assumes that the contaminated soil will not require treatment prior to disposal.

GARTH ANDERSON: Correct.

LYNN MOORER: If treatment is in fact required, does that 50 percent plus or 30 percent minus cost range cover that additional cost?

GARTH ANDERSON: I can't see how we would -- metal soil or contaminated -- metals contaminated soil, especially at this level, would require any treatment. But at the most it would maybe require solidification or stabilization, which is a very inexpensive process.

LYNN MOORER: So the answer is -GARTH ANDERSON: I don't believe so.

LYNN MOORER: Actually, let me reask my question. And just note that when you're cleaning up, you don't have some gadget that's able to say, antimony, antimony, where are you, come here, and so the only thing you pick up is antimony. You're going to be picking up other things and other contaminants there with it. So that's usually the thing that complicates disposal, that best-laid plans may well include other contaminants in there.

The question I asked you, Mr.

Anderson, is would your cost range that includes a 50 percent increase that you have shown in the tables in the back of this Feasibility Study, would that be sufficient to cover the additional cost if treatment

were required?

GARTH ANDERSON: The only potential treatment that we would see would be maybe the commingled contaminants, which are principally metals. It would likely not exceed the 50 percent.

Again, we're looking at this specific

Removal Action, which is almost all metals

contamination, and all the metals behave in a similar

way in contaminated soil.

LYNN MOORER: Okay. I have another question for you here.

What are the land use -- if you want to go back to slide 9, what are the land use control policy and issues that have delayed completion of the proposed plan and the Record of Decision?

GARTH ANDERSON: Let me go back a little bit in that there was a -- there was difficulty in the Army being able to implement a land use control on property it did not own. So there were things that -- you know, on a typical piece of property where you could put in a deed restriction or some other type of restriction against a piece of land, and if you're the owner, or if it's in private hands, that works okay. But if we -- if the government does not actually control that piece of

property, sometimes land use controls are difficult to implement.

LYNN MOORER: So for our reference, do you want to point out to us where the chief areas are that are at issue, on the map preferably?

the proving ground/burning ground area -- again, this is outside of the Antimony Removal Action. This actually goes into the other parts of OU3. If we were to have to put any restrictions in here, especially with regards to Ordnance and Explosives, then those land use controls would be difficult to implement or enforce. However, since all that property is under university control, there are other arrangements through other means that we can come to some agreement on those land use controls.

LYNN MOORER: I've seen documentation from the university in the files from the university's attorney, Judy Roots, proposing simple conservation easements or other forms of easements that can be recorded on the property, and so she has offered -- and this was awhile back. I wonder why it has taken so long, why it's still in limbo. You clearly have a cooperative responsible party, fellow responsible party on that. So it seems to me seven

years is plenty amount of time now to finally -- since the Feasibility Study was published to finally be getting that stuff taken care of.

GARTH ANDERSON: The point of the comment was, if you look at the slide, you have a Feasibility Study in 2000, and here we are in 2007, why was the delay. What we have initially along the way is because of resolving that particular issue with the university.

LYNN MOORER: But it's not resolved yet, is it?

GARTH ANDERSON: It's coming to resolution we believe. It's been awhile since we revisited it, and it will be an ongoing action with the university to get that implemented. And that will be reflected later when we do the proposed plan and ROD for Operable Unit 3. It has no bearing on the Antimony Removal Action at hand tonight.

LYNN MOORER: So is that ROD for OU3 close on the horizon? When do you anticipate that that's going to be ready for public consideration?

GARTH ANDERSON: Our proposed plan is

at least another year out.

LYNN MOORER: Are you certain that

your failure to get these resolved more quickly has

not endangered human or animal health and safety?

GARTH ANDERSON: No.

LYNN MOORER: You're not certain?

GARTH ANDERSON: It has not endangered

human health or safety.

LYNN MOORER: Or animal health

likewise?

GARTH ANDERSON: No, it has not.

LYNN MOORER: You're certain?

GARTH ANDERSON: There's no such thing

as certainty. You know I'm not going to answer a question by saying I'm certain.

LYNN MOORER: I have just something else to note. If there's any other questions --

Okay. Perhaps Mr. Marquess could answer this. I noticed that the way OU3 now is characterized in terms of basically being the catch-all OU for anything that's not covered by OU1 and OU2 appears to be inconsistent with the Federal

Facility Agreement. Has the Federal Facility

Agreement, also known as the Interagency Agreement,

been amended?

SCOTT MARQUESS: I believe it's accurate that the FFA reads I think OU2 basically is the catch-all. Why it morphed into the way it is, I

can't answer that. Has the FFA been amended? Not to my knowledge, no.

able to move forward on the Operable Unit 1 and 2 actions and not be held up by a lot of other miscellaneous sites that were identified in the course of a lot of the investigations. So it was expeditious to bring those other two to closure by putting these other miscellaneous into the third Operable Unit.

THE VIDEOGRAPHER: Five minutes.

LYNN MOORER: I just want to comment for you all folks that this is important to sort of keep this in mind, the fact that this is a legal agreement that is being basically ignored. I mean, I don't have a problem with how it's categorized. But compare this to when we get into real deep and heavy discussion about the RODs, you know, about what the cleanup levels can be and whether or not they can be changed. That by contrast appears to be a document that the Army is absolutely unwilling to modify or budge from at all and have used that consistently to indicate that they don't have any responsibility beyond those seven contaminants of concern, yet this is fairly significant with respect to the way it is

set up, the Federal Facility Agreement, which is supposed to be the mother of all agreements that govern this site, yet that could be basically sort of modified at will. So that gives you an idea of what's possible if you have willing parties.

LINDA WAGEMAN: Hi. It's Linda.

GARTH ANDERSON: Could you state your

full name, please, for the record?

LINDA WAGEMAN: Linda Wageman.

I'm a little bit confused over the land use control policy and OU3. You had mentioned you had some delays due to the fact that you didn't own the land, is that correct, and other people did own the land?

GARTH ANDERSON: Yes.

LINDA WAGEMAN: Who specifically owned

the land?

GARTH ANDERSON: The university.

LINDA WAGEMAN: Okay. And they still

own this land?

GARTH ANDERSON: Yes.

LINDA WAGEMAN: And we're going in and

we're cleaning up on their property?

GARTH ANDERSON: Yes.

LINDA WAGEMAN: Okay. Do we do the

same thing for OU2 as we do for OU3 in that regard, you know, cleaning up other people's land?

obviously access agreements with the university to be able to do investigations and implement remedies.

When I talk about land use controls, these are things like legal agreements that are put in place to restrict the use of the land. And, you know, the federal government, you know, tries not to restrict the use of other people's property, you know, by deeds and things. But unless we -- but we're obviously at the stage now where we're almost to an agreement on how to implement that.

 $\label{eq:linda} \mbox{LINDA WAGEMAN:} \mbox{ Almost or you are in} \\ \mbox{agreement on that:}$ 

GARTH ANDERSON: We haven't revisited it a couple of years. So it's one of those items that we have to revisit before we get to the proposed plan and ROD for this Operable Unit.

WANDA BLASNITZ: Wanda Blasnitz.

When you were talking about the soil that you removed, you plan to make a hazardous waste determination on that soil?

 $\mbox{ GARTH ANDERSON: Yes. Whenever we do} \\ \mbox{a remediation like that, the soil is sampled and} \\$ 

characterized before it can be shipped to anywhere to a hazardous waste landfill, both for transportation purposes and for disposal purposes.

WANDA BLASNITZ: So will you only check the -- I heard Lynn mention the seven things that you're concerned with or -- (inaudible)

GARTH ANDERSON: No, this is purely for metals contamination, because the seven contaminants of concern that you see in OU2 do not apply to OU3.

 $\label{eq:Wanda_Blasnitz:} \mbox{So you'll run what to} \\$  do the test?

GARTH ANDERSON: We'll do a full characterization of the soil before it's shipped.

WANDA BLASNITZ: Thank you.

GARTH ANDERSON: We have to take just a quick break to do a quick tape change. We're still continuing on with the Removal Action after the tape change.

(8:00 p.m. - Recess taken)

(At 8:07 p.m., with all parties present as before, the following proceedings were had, to wit:)

GARTH ANDERSON: Folks, we're back on the record. EPA would like to just clarify real quick about some of the land use and covenant issues

with the university. So Alise?

EPA. And I just wanted to respond to Linda's questions and issues with land use control. I wanted to point out, we have a legal agreement with the university from a few years ago. And in that document we did require the university to place deed restrictions on the north proving ground area, the burning ground, and the landfill area. So those are already in place. And those deed restrictions do have language in them regarding the wildlife, habitat area, containment area, and that is not using the groundwater for consumption, preserving or protecting any remedy that's in place or may be in place in the future on those parcels of land.

And Linda, also, I mean, with regard to concerns or issues with how does the government -you know, we as EPA, we also run into hard times
sometimes, and we try to impose land use restrictions
on property that's not owned by the responsible
party. So I think, you know, the statement about
concerns with -- it's not that we don't think that
land use controls are appropriate. It's just it
comes down to how do we enforce them or how do we get
the land owner to agree to placing that kind of

restriction. If they're not a responsible party, it becomes a little bit difficult. But sometimes we are able to work out arrangements with landowners to put restrictions in place where appropriate.

GARTH ANDERSON: Thank you.

LYNN MOORER: I did take a quick look at the Risk Assessment from some of these tables that are missing from looking at Mr. Marquess' copy which he was kind enough to let me borrow. And I did have a copy of the draft Feasibility Study from a few years ago. And I see that with respect to Table 2-1, which is non-carcinogenic and carcinogenic health hazards associated with "Load Line 2 Paint Operations, various surface soil, zero to six inches," that particular analysis, that there was a significant reduction in the Hazard Index for all of those numbers. Every last one of those decreased greatly when it went into the final one. Can somebody explain to me why that Hazard Index decreased so greatly?

And the other thing I want to reference you to, and then you can explain both of these, that if you do look at Table 2-8, which is the Antimony Specific Child Resident Scenario Hazard Index Calculation Results, the Antimony Hazard Index

on the draft Feasibility Study says for Load Line 1 that Antimony Hazard Index is 8.7. But if you look at the final Feasibility Study, that 8.7 has dropped to 1.5.

Likewise, that final column, the total Hazard Index in the draft is 9.2, and in the final it drops to 2.0. So it's from 9.2 to 2.0. So could you explain to me those very significant changes between the draft Feasibility Study and the final Feasibility Study?

GARTH ANDERSON: I can't explain the technical reasons for doing that, but in the process of document review, when the regulators review a draft document, we look at comments, we offer responses, and we make revisions to the document. I don't know what the specific comment or rationale for the change might have been without looking at the record in some detail.

LYNN MOORER: Is there anyone else here that can explain that?

SCOTT MARQUESS: I can't tell you why that change occurred. What I can tell you, I don't think it would matter ultimately in the extent of the cleanup. It's basically is there a trigger, did you exceed the risk. And in both cases the answer would

be yes. So the next thing we're going to do is clean it up so we don't exceed 31 parts per million for antimony. So regardless, I don't think it would change the extent of the cleanup. But I can't tell you what changed from the draft to the draft final. I'll see if I have some comments in here that might speak to that.

LINDA WAGEMAN: Linda Wageman.

I don't think that it is a bad or is a good or the end result is we're still going to clean it up. That's the expectation of all of us here.

But for individuals that are actually going in and trying to follow this, it's very difficult to know what to believe when there are such inconsistencies in federal documents.

Now, if a member of my staff said that there was -- noticed that we went from ten bananas to two bananas in their final paper, and if were to ask them why two bananas and opposed to nine bananas, or whatever, the expectation that I would have would be that those individuals responsible for managing these documents who come to the public to explain these documents would be able to explain the inconsistencies of these documents. That's not happening, Garth. And I think that really what we

need, and the problem that we've had for many, many years, are the inconsistencies. So you know, I'm not saying to go out and get nitty gritty and try and find the answer here for this one situation. But what I am asking you to be is a bit sensitive here, because I know what it's like to research and find these inconsistencies, and Lynn obviously does as well.

GARTH ANDERSON: Thank you.

LYNN MOORER: Mr. Marquess, your last remark was another way of saying that as long as the Hazard Index is greater than one, that's all that really matters?

SCOTT MAROUESS: (Nods head).

LYNN MOORER: You're nodding your head, for the record, saying yes.

In my reading through what there was provided with respect to the Feasibility Study however, I got the distinct understanding though that the extent of area that you anticipate cleaning up is directly related to where you identify the hazard to be or the Hazard Index Level to be greater or less than one.

GARTH ANDERSON: We identified areas that had a Hazard Index of greater than one. And

that is what triggers a cleanup for non-carcinogenic compounds.

LYNN MOORER: And how you come up with the Index number then does matter. All right? As I mentioned, your Feasibility Study draft version on Table 2-1 had much higher numbers. And a lot more of them were higher than one than in the final version. So it would matter that -- it would seem to me from a logical point of view that's going to contribute to your calculation of the areas then that need to be cleaned up under and the relative level of risk, because more of the numbers were above one in your draft study as compared to the final study.

GARTH ANDERSON: There's going to be some variations with the final volume of what the remediated soil is going to be. By finding an area with a Hazard Index of greater than one. We have identified the area, and that's -- it triggers an action, and we continue to dig until we get the 31 parts per million level.

SCOTT MARQUESS: I don't think it's an issue to be honest. I think the driver is that there's nothing -- there's no antimony in the soil remaining at the time the Removal Action is complete. If it exceeds 31, that's the target.

Now, the Risk Assessment is kind of a

function of a number of things that are more complicated than that. So I think it's more simple and straightforward just to say, hey, when we're done, there won't be any antimony greater than 31. And that's the trigger that -- the Hazard Index is a comparison of the exposure point concentration, the general average concentration in some form or fashion on the site, compared to the benchmark. And the benchmark is 31. So if we don't leave anything greater than 31, we won't have a Hazard Index that exceeds one for antimony. So again, I can't tell you why or how those numbers, you know, if they ultimately including some additional samples that were trying to bound, like if we had a hot area here, we might find a Hazard Index that's really high. If we expanded that area greatly to find the limits of the excavation, we would basically be diluting the average concentration, but by that, we'd be able to throw out a cut line or an area that exceeds a certain concentration, say 31. So that could cause the average exposure concentration to go down and thus the Hazard Index to go down. I don't know if that's what happened between the draft and the draft Final Risk Assessment.

LYNN MOORER: I think I have just one

more question on this then. I guess then how much farther than -- once you reach a level of 31 parts per million, say, at Load Line 2, you think you've got the whole area, how much farther out are you going to go in terms of an area of safety both in terms of horizontal and vertical cleanup you see? How much farther are you going to continue to check it?

GARTH ANDERSON: I can't give you an exact distance, but sampling is not an exact science. Obviously there's a lot of variations in levels. But when you have an excavation that's open, you have the vertical faces and you have the bottom of the excavation, we take a statistical sampling of the bottom and then of the side walls to make sure that we've achieved that level.

LYNN MOORER: Is it correct that you only -- on the potential landfill that you actually only found antimony at an unacceptable level at one sample location, PL-1?

GARTH ANDERSON: That is correct.

LYNN MOORER: So it's actually only at one location, one sample out of all of the potential landfill is all that you found had an unacceptable level of antimony?

 $\mbox{ GARTH ANDERSON: Yes. Still enough to} \\ \mbox{trigger an action though.}$ 

Okay. Well, it looks like we're done with the question and answer period for the antimony Removal Action. So what I need to do is formally adjourn this portion of the meeting so that we can get started with the Ordnance and Explosives portion. We'll take a quick break while we make another tape change so we'll have our separate transcript for the second part of the meeting. Thank you.

(8:20 p.m. - proceedings concluded).